# U. S. ENVIRONMENTAL PROTECTION AGENCY 2015 JAN 15 AM 8: 17 REGION 7 11201 RENNER BOULEVARD LENEXA, KANSAS 66219 BEFORE THE ADMINISTRATOR

	)	
In the Matter of	)	Docket No. FIFRA-07-2015-0018
	)	
Water Link, Inc.	)	
	)	
Respondent	)	

# **CONSENT AGREEMENT AND FINAL ORDER**

The U.S. Environmental Protection Agency (EPA), Region 7 and Water Link, Inc. ("Water Link") (Respondent) have agreed to a settlement of this action before filing of a Complaint, and thus this action is simultaneously commenced and concluded pursuant to Rules 22.13(b) and 22.18(b)(2) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits (Consolidated Rules), 40 C.F.R. §§ 22.13(b) and 22.18(b)(2).

## Section I

# **Jurisdiction**

- 1. This proceeding is an administrative action for the assessment of civil penalties instituted pursuant to Section 14 of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), 7 U.S.C. § 136l.
- 2. This Consent Agreement and Final Order (CAFO) serves as notice that EPA has reason to believe that Respondent has violated Section 12 of FIFRA, 7 U.S.C. § 136j.

## Section II

## **Parties**

- 3. The Complainant, by delegation from the Administrator of EPA and the Regional Administrator, EPA, Region 7, is the Director of the Water, Wetlands and Pesticides Division, EPA, Region 7.
- 4. The Respondent is Water Link, Inc. located at 5222 North 16<sup>th</sup> Street, Omaha, Nebraska. Respondent is a business in good standing in the state of Nebraska.

## **Section III**

# Statutory and Regulatory Background

- 5. Congress enacted FIFRA in 1947 and amended it in 1972 and in 1996. The general purpose of FIFRA is to provide the basis for regulation, sale, distribution and use of pesticides in the United States. 7 U.S.C. 136 et. seq.
- 6. Section 2(t) of FIFRA, 7 U.S.C. § 136(t), defines the term "pest" to mean (1) any insect, rodent, nematode, fungus, weed, or (2) any other form of terrestrial or aquatic plant or animal life or virus, bacteria, or other micro-organism (except viruses, bacteria, or other micro-organism on or in living man or other living animals) which the Administrator declares to be a pest under Section 25(c)(1).
- 7. Section 2(u) of FIFRA, 7 U.S.C. § 136(u), defines the term "pesticide" to mean any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest.

- 8. Section 2(s) of FIFRA, 7 U.S.C. § 136(s), defines the term "person" to mean any individual, partnership, association, corporation, or any organized group of persons whether incorporated or not.
- 9. Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg), defines the term "to distribute or sell" to mean to distribute, sell, offer for sale, hold for distribution, hold for sale, hold for shipment, ship, deliver for shipment, release for shipment, or receive and (having so received) deliver or offer to deliver.
- 10. The term "produce" is defined by Section 2(w) of FIFRA, 7 U.S.C. § 136(w), and by 40 C.F.R. § 167.3 as meaning to manufacture, prepare, propagate, compound, or process any pesticide or device or active ingredient or to package, repackage, label, relabel, or otherwise change the container of any pesticide or device.
- 11. The term "producer" is defined by Section 2(w) of FIFRA, 7 U.S.C. § 136(w), and by 40 C.F.R. § 167.3 as any person who manufactures, prepares, compounds, propagates or processes any pesticide or device or active ingredient used in producing a pesticide (such actions include packaging, repackaging, labeling, and relabeling a pesticide).
- 12. Pursuant to 40 C.F.R. § 152.132, a registrant may distribute or sell his registered product under another person's name and address instead of (or in addition to) his own. Such distribution and sale is termed "supplemental distribution" and the product is referred to as a "distributor product." The distributor is considered an agent of the registrant for all intents and purposes under the Act, and both the registrant and the distributor may be held liable for violations pertaining to the distributor product. One condition which must be met in order for

supplemental distribution to be permitted is that the label of the distributor product must be the same as that of the registered product except for the following:

- (i) The product name of the distributor product may be different (but may not be misleading);
- (ii) The name and address of the distributor may appear instead of that of the registrant;
- (iii)The registration number of the registered product must be followed by a dash, followed by the distributor's company number;
- (iv)The establishment number must be that of the final establishment at which the product was produced; and
- (v) Specific claims may be deleted, provided that no other changes are necessary.
- 13. Section 2(q)(1)(A) of FIFRA, 7 U.S.C. § 136(q)(1)(A), states, in pertinent part, a pesticide is misbranded if its labeling bears any statement which is false or misleading in any particular.
- 14. Section 2(q)(1)(E) of FIFRA, 7 U.S.C. § 136(q)(1)(E), states a pesticide is misbranded if any word, statement, or other information required by or under authority of this Act to appear on the label or labeling is not prominently placed thereon with such conspicuousness and in such terms as to render it likely to be read and understood by the ordinary individual under customary conditions of purchase and use.
- 15. Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), states it shall be unlawful for any person to distribute or sell any pesticide that is adulterated or misbranded.

## Section IV

# **General Factual Allegations**

- 16. Respondent is and, at all times referred to herein, was a "person" within the meaning of FIFRA.
- 17. On or about February 29, 2012, representatives of the Nebraska Department of Agriculture (NDA) conducted an inspection at WaterLink, Inc. located at 5222 North 16<sup>th</sup> Street, Omaha, Nebraska ("inspection").
- 18. At the time of the inspection, Water Link, Inc. was acting as a supplemental distributor of Dow Chemical product Kathon WT 1.5% EPA Registration Number (EPA Reg. No.) 707-133. The product was sold to WaterLink, Inc. through Dow's wholly owned subsidiary, Rohm & Haas Company. WaterLink, Inc. sold the product as Iso-Link 1.5, EPA Reg. No. 707-133-85534.
- 19. At the time of the inspection, WaterLink, Inc., held for sale or distribution Iso-Link 1.5, EPA Reg. No. # 707-133-85534.
- 20. During the Inspection, the NDA representative photographed the label of a drum containing Iso-Link 1.5. The label for the Distributor product failed to include portions of the language in the EPA accepted label.

# **Violations**

21. The Complainant hereby states and alleges that Respondent has violated FIFRA and federal regulations promulgated thereunder, as follows:

# Count 1

- 22. The facts stated in Paragraphs 1 through 20 are realleged and incorporated as if fully stated herein.
- 23. On or about February 29, 2012, Respondent was holding for sale or distribution a quantity of Iso-Link 1.5.
- 24. On the date it was being held for sale or distribution, the label on the Distributor product was misbranded because it failed to include the complete language and statements as provided on the EPA accepted label.
- 25. Respondent violated Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), when it sold, distributed or held for sale or distribution, a pesticide whose label differed at the time of its distribution or sale from the EPA accepted label.
- 26. Respondent's violation of Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E) subjects Respondent to the issuance of an Administrative Complaint assessing a civil penalty under Section 14(c) of FIFRA, 7 U.S.C. § 136l(a).

## Section V

# **Consent Agreement**

- 27. For purposes of this proceeding, Respondent admits the jurisdictional allegations set forth above, and agrees not to contest EPA's jurisdiction in this proceeding or any subsequent proceeding to enforce the terms of the Final Order.
  - 28. Respondent neither admits nor denies the factual allegations set forth above.
- 29. Respondent waives its right to contest any issue of fact or law set forth above and its right to appeal the Final Order accompanying this Consent Agreement.

- 30. Respondent and EPA agree to conciliate this matter without the necessity of a formal hearing and to bear their respective costs and attorney's fees.
- 31. Nothing contained in the Final Order portion of this CAFO shall alter or otherwise affect Respondent's obligation to comply with all applicable federal, state, and local environmental statutes and regulations and applicable permits.
- 32. The undersigned representative of Respondent certifies that he or she is fully authorized to enter into the terms and conditions of this CAFO and to execute and legally bind Respondent to it.
- 33. Respondent certifies that by signing this CAFO that it is presently in compliance with FIFRA, 7 U.S.C. § 136 et. seq., and all regulations promulgated thereunder.
- 34. The effect of settlement as described in Paragraph 35 below is conditioned upon the accuracy of the Respondent's representations to EPA, as memorialized in Paragraph 33 above.
- 35. Respondent agrees that, in settlement of the claims alleged in this CAFO, Respondent shall pay a mitigated penalty of Five Thousand One Hundred Forty Eight Dollars (\$5,148.00) as set forth in Paragraph 1 of the Final Order. Payment of this civil penalty in full shall resolve all civil and administrative claims for all violations of FIFRA alleged in this document. Complainant reserves the right to take any enforcement action with respect to any other violations of FIFRA or any other applicable law and/or regulation administered by the EPA.
- 36. Respondent consents to the issuance of the Final Order hereinafter recited and consents to the payment of a civil penalty as specified in the Final Order.

Additionally, as provided by 31 U.S.C. § 3717(e)(2), a six percent (6%) per annum penalty (late charge) may be assessed on any amount not paid within ninety (90) days of the due date.

# Section VI

## Final Order

Pursuant to Section 14 of FIFRA, as amended, 7 U.S.C. §136*l*, and according to the terms of the Consent Agreement set forth above, **IT IS HEREBY ORDERED THAT:** 

1. Respondent shall pay a civil penalty of Five Thousand One Hundred Forty Eight Dollars (\$5,148.00) within thirty (30) days of the effective date of this Final Order. Such payment shall identify Respondent by name and docket number and made as follows:

If by certified or cashier's check, payment should be made payable to the "United States

Treasury" and sent to the following address:

US Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000

If by wire transfer, payment should be directed to the Federal Reserve Bank of New

## York as follows:

Federal Reserve Bank of New York

ABA = 021030004

Account = 68010727

SWIFT address = FRNYUS33

33 Liberty Street

New York, NY 10045

Field Tag 4200 of the Fedwire message should read
"D 68010727 Environmental Protection Agency"

2. A copy of the check or other information confirming payment shall simultaneously be sent to the following:

Regional Hearing Clerk U.S. Environmental Protection Agency, Region 7 11201 Renner Boulevard Lenexa, Kansas 66219;

and

Lucretia Myers
Office of Regional Counsel
U.S. Environmental Protection Agency, Region 7
11201 Renner Boulevard
Lenexa, Kansas 66219.

3. No portion of the civil penalty or interest paid by Respondent pursuant to the requirements of this CAFO shall be claimed by Respondent as a deduction for federal, state, or local income tax purposes.

4. This CAFO shall be effective upon the filing of the Final Order by the Regional Hearing Clerk for EPA, Region 7. Unless otherwise stated, all time periods stated herein shall be calculated in calendar days from such date.

IN THE MATTER OF WaterLink, Inc. Docket No. FIFRA-07-2015-0018 Page 11 of 13

RESPOND	<b>ENT</b>
WaterLink.	Inc.

Date: 12-11)-2014 By: <u>Marenen Shin</u>

# COMPLAINANT U. S. ENVIRONMENTAL PROTECTION AGENCY

Date: 12-17-14

Karen Flournoy

Director

Water, Wetlands, and Pesticides Division

Date: 12 1614

Lucretia Myers

Office of Regional Counsel

IT IS SO ORDERED. This Order shall become effective immediately.

Date: 1-14-2015

KARINA BORROMEO

Regional Judicial Officer

U.S. Environmental Protection Agency, Region 7

# IN THE MATTER OF Water Link, Inc., Respondent Docket No. FIFRA-07-2015-0018

# CERTIFICATE OF SERVICE

I certify that a true and correct copy of the foregoing Order was sent this day in the following manner to the addressees:

Copy by email to Attorney for Complainant:

myers.lucretia@epa.gov

Copy by First Class Mail to:

Water Link, Inc. Attn: Daieuen Shin 5222 N 16<sup>th</sup> Street Omaha, Nebraska 68110

Dated: 15

Kathy Robinson

Hearing Clerk, Region 7